# AUTHORIZING THE APPOINTMENT OF JOSEPH F. CARROLL AS A PERMANENT COLONEL IN THE REGULAR AIR FORCE

SEPTEMBER 13, 1951.—Ordered to be printed

Mr. Knowland, from the Committee on Armed Services, submitted the following

### REPORT

[To accompany H. R. 4692]

The Committee on Armed Services, to whom was referred the bill (H. R. 4692) to authorize the appointment of Joseph F. Carroll as a permanent colonel in the Regular Air Force, having considered the same, report favorably thereon without amendment and recommend that the bill do pass.

PURPOSE OF THE BILL

This bill would authorize the appointment in the Regular Air Force of a specially qualified individual who is now on extended active duty as an Air Force Reserve officer. The officer concerned is Maj. Gen. Joseph F. Carroll. Under the provisions of the bill he would be appointed to the permanent grade of colonel in the Regular Air Force, and credited for promotion purposes with an amount of service equal to the amount by which his age at the time of appointment exceeds 25 years. This is the same "constructive service" criterion used during the officer integration program conducted by each of the military services immediately after the close of hostilities during World War II.

#### EXPLANATION OF THE BILL

Background information

The officer named in the bill is now on active duty in the grade of major general, Air Force of the United States. Prior to his entry on active duty General Carroll served with the Federal Bureau of Investigation in the position of Special Assistant to the Director. In 1945 he was assigned on a loan status to the Surplus Property Administration. Thereafter he received a Reserve commission in the Air Force and was ordered to active duty. His present assignment is

that of Director of Special Investigations, Office of the Inspector General, United States Air Force. In this position he is responsible for many measures involving the security of Air Force matériel, as well as investigations involving loyalty, espionage, sabotage, and procurement irregularities.

Necessity for the legislation

In view of General Carroll's special qualifications for the position which he now holds, and his long experience in the investigative field, the Air Force is highly desirous of retaining him on active duty. However, under present law there is no authority to appoint this officer to any permanent grade above that of a second lieutenant in the Regular Air Force. Special legislation is, therefore, necessary if the officer is to be appointed to the higher grade of colonel in the Regular Air Force, as is recommended by this bill.

#### Precedents

Although there are no exact precedents in this matter, there have been instances in which individuals were reappointed to their prior status in the Regular service. Also, during the postwar integration program two very senior National Guard officers were integrated as general officers by private legislation. The Army-Navy-Public Health Medical Officer Procurement Act of 1947 provides for the appointment of specially qualified doctors in the Regular medical services up to the grades of colonel.

#### RECOMMENDATIONS OF THE DEPARTMENT

The bill is recommended by the Department of the Air Force as shown by the following letter to the chairman of the Senate Committee on Armed Services from the Secretary of the Air Force.

> DEPARTMENT OF THE AIR FORCE, OFFICE OF THE SECRETARY, Washington, June 29, 1951.

Hon. RICHARD B. RUSSELL,

Chairman, Committee on Armed Services, United States Senate.

DEAR MR. CHAIRMAN: There is forwarded herewith a draft of proposed legislation, to authorize the appointment of Joseph F. Carroll as a permanent colonel in the Regular Air Force.

This proposal has been approved by the Department of Defense as well as by e Bureau of the Budget. The Department of Defense recommends that it be the Bureau of the Budget. The I enacted into law by the Congress.

Purpose of the legislation: The purpose of this legislation is to provide for the

retention of this outstanding officer in a career status by the Air Force.

General Carroll has been on active duty as an Air Force Reserve officer since

May 6, 1948, and is now serving in the grade of major general, AFUS. His present assignment is that of Director of Special Investigations, Office of the Inspector General, United States Air Force. General Carroll is an acknowledged expert in the investigative field and has rendered invaluable service in his assignment. It is strongly desired that he be permanently available to the military service through his appointment and retention as a Regular member of the Air

There is no existing provision of law under which the appointment of General Carroll as a permanent colonel in the Regular Air Force can be effected. The requirement accordingly exists for the accomplishment of this purpose by legislation.

Legislative reference: Legislation similar to this, which also included Col. Bernt Balchen, was approved by the Department of Defense and the Bureau of

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the Budget and was introduced in the Eighty-first Congress as S. 3314 and H. R. 7838.

Cost and budget data: The fiscal effects of this legislation, in the event of its enactment, will be limited to his continued active-duty compensation and subsequent retirement pay.

Department of Defense action agency: The Department of the Air Force has been designated as the representative of the Department of Defense for this legislation. legislation.

Sincerely yours,

THOMAS K. FINLETTER.